- (b) In addition to gross income, a recipient shall consider the other relevant factors listed in paragraphs (b)(1) and (b)(2) of this section before determining whether a person is eligible to receive legal assistance.
- (1) Factors which shall be used in the determination of the eligibility of clients over the maximum income level shall include:
- (A) Current income prospects, taking into account seasonal variations in income:
- (B) Medical expenses, and in exceptional instances, with the prior, written approval of the project director based on written documentation received by the recipient and available for review by the Corporation, if a person's gross income is primarily committed to medical or nursing home expenses, a person may be served even if that person's gross income exceeds 150 percent of the national eligibility level:
- (C) Fixed debts and obligations, including unpaid Federal, state and local taxes from prior years;
- (D) Child care, transportation, and other expenses necessary for employment:
- (E) Expenses associated with age or physical infirmity of resident family members; and
- (F) Other significant factors related to financial inability to afford legal assistance.
- (2) Factors which shall be used in the determination of the eligibility of clients under the maximum income level shall include:
- (A) Current income prospects, taking into account seasonal variations in income;
- (B) The availability of private legal representation at a low cost with respect to the particular matter in which assistance is sought;
- (C) The consequences for the individual if legal assistance is denied;
- (D) The existence of assets, including both liquid and nonliquid, which are available to the applicant and are in excess of the asset ceiling set by the recipient pursuant to §1611.6;
- (E) Other significant factors related to financial inability to afford legal assistance, which may include evidence of a prior administrative or judicial de-

- termination that the person's present lack of income results from refusal or unwillingness, without good cause, to seek or accept suitable employment.
- (3)(A) If a recipient tentatively determines to serve a client over the maximum income level on the basis of factors listed in §1611.5(b)(1), the factors listed in §1611.5(b)(2) shall also be used before reaching a final determination.
- (B) If a recipient tentatively determines not to serve a client under the maximum income level on the basis of factors listed in §1611.5(b)(2), the factors listed in §1611.5(b)(1) must also be used before reaching a final determination.
- (c) A recipient may provide legal assistance to a group, corporation, or association if it is primarily composed of persons eligible for legal assistance under the Act and if it provides information showing that it lacks, and has no practical means of obtaining, funds to retain private counsel.

§ 1611.6 Asset ceilings.

- (a) By January 30, 1984, and annually thereafter, the governing body of the recipient shall establish and transmit to the Corporation guidelines incorporating specific and reasonable asset ceilings, including both liquid and nonliquid assets, to be utilized in determining eligibility for services. The guidelines shall consider the economy of the service area and the relative cost-of-living of low-income persons so as to ensure the availability of services to those in the greatest economic and legal need.
- (b) The guidelines shall be consistent with the recipient's priorities established in accordance with 45 CFR 1620 and special consideration shall be given to the legal needs of the elderly, institutionalized, and handicapped.
- (c) Assets considered shall include all liquid and non-liquid assets of all persons who are resident members of a family unit, except that a recipient may exclude the principal residence of a client. The guidelines shall take into account impediments to an individual's access to assets of the family unit or household.
- (d) Reasonable equity value in workrelated equipment which is essential to the employment or self-employment of

§ 1611.7

an applicant or member of a family unit, shall not be utilized to disqualify an applicant, provided that the owner is attempting to produce income consistent with its fair market value.

(e) The governing body may establish authority for the project director to waive the ceilings on minimum allowable assets in unusual or extremely meritorious situations. In the event that a waiver is granted, that decision shall be documented and included in the client's file. The recipient shall keep such other records as will provide information to the Corporation as to the number of clients so served and the factual basis for the decisions made.

§1611.7 Manner of determining eligibility.

- (a) A recipient shall adopt a simple form and procedure to obtain information to determine eligibility in a manner that promotes the development of trust between attorney and client. The form and procedure adopted shall be subject to approval by the Corporation, and the information obtained shall be preserved, in a manner that protects the identity of the client, for audit by the Corporation.
- (b) If there is substantial reason to doubt the accuracy of the information, a recipient shall make appropriate inquiry to verify it, in a manner consistent with an attorney-client relationship.
- (c) Information furnished to a recipient by a client to establish financial eligibility shall not be disclosed to any person who is not employed by the recipient in a manner that permits identification of the client, without express written consent of the client, except that the recipient shall provide such information to the Corporation when:
- (1) The Corporation is investigating allegations that question the financial eligibility of a previously identified client and the recipient's representation thereof:
- (2) The information sought by the Corporation relates solely to the financial eligibility of that particular client;
- (3) The information sought by the Corporation is necessary to confirm or deny specific allegations relating to

that particular client's financial eligibility and the recipient's representation thereof; and

(4) The specific information sought by the Corporation is not protected by the attorney-client privilege.

The information provided to the Corporation by the recipient shall not be disclosed to any person who is not employed by the Corporation. Prior to providing the information to the Corporation, the recipient shall notify the client that the recipient is required to provide to the Corporation the information sought.

§1611.8 Retainer agreement.

- (a) A recipient shall execute a written retainer agreement, in a form approved by the Corporation, with each client who receives legal services from the recipient. The retainer agreement shall be executed when representation commences (or, if not possible owing to an emergency situation, as soon thereafter as is practicable), and shall clearly identify the relationship between the client and the recipient, the matter in which representation is sought, the nature of the legal services to be provided, and the rights and responsibilities of the client. The recipient shall retain the executed retainer agreement as part of the client's file, and shall make the agreement available for review by the Corporation in a manner which protects the identity of the cli-
- (b) A recipient is not required to execute a written retainer agreement when the only service to be provided is brief advice and consultation.

§ 1611.9 Change in circumstances.

If an eligible client becomes ineligible through a change in circumstances, a recipient shall discontinue representation if the change in circumstances is sufficiently likely to continue for the client to afford private legal assistance, and discontinuation is not inconsistent with the attorney's professional responsibilities.